

Finance and Resources Committee

10am, Thursday, 23 May 2019

Wellbeing Public Social Partnership – Phase Two

Routine
Wards
Council Commitments

1. Recommendations

- 1.1 The Finance and Resources committee is asked to:
- 1.1.1.1 Approve the extension of current contract agreements under the Edinburgh Wellbeing Public Social Partnership (PSP) Phase one for an additional five months at maximum total cost of £881,250. This will allow for alignment of all future funding to be combined into a single procurement process with new contracts being in place by 1 April 2020.
 - 1.1.1.2 Note the allocation of additional Scottish Government “Action 15” funding to the same providers for a maximum estimated value of £500,000.

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Wellbeing Public Social Partnership – Phase Two

2. Executive Summary

- 2.1 This report seeks approval from the committee to:
- 2.1.1.1 Approve the extension of the current Wellbeing PSP contracts until 31 March 2020 (26 contracts to the 16 providers listed at Appendix 1; this covers the period 1 November 2019 to 31 March 2020) and
 - 2.1.1.2 Note the distribution of additional Scottish Government funds to the same cohort of providers (as listed at Appendix 1), to a maximum combined value of £1,381,250. This will allow time to align all future funding, which will enable a single procurement process to commence and new contracts to be in place by April 2020.

3. Background

- 3.1 The Edinburgh Mental Health Wellbeing PSP was initiated by the Edinburgh Integrated Joint Board (EIJB) in August 2016. The Finance and Resources Committee awarded 28 contracts to 18 service providers in September 2017 for the period 1 November 2017 to 31 October 2019. Two of those providers surrendered the funding allocated and the funds were re-distributed to other member organisations within the PSP.
- 3.2 Public Social Partnerships (PSPs) are strategic partnering arrangements, based on a co-production approach, through which the public sector can connect with all stakeholders including people who use services and their carers, third sector (voluntary, charitable, and social enterprise) organisations and share responsibility with them for designing and delivering services in ways which meet identified service user needs. The PSP also links with statutory services to evolve better outcomes for service users.

4. Main report

- 4.1 Although the Wellbeing PSP has formally been in operation from November 2017, it has taken time to bring service providers together to work cohesively within the

locality working model. They have now formed robust partnerships between and within the third and statutory sectors and with service users and carers. During this time, data is being collated through contract monitoring and members of the PSP have helped identify new models of service delivery which will help to improve access and outcomes for people.

- 4.2 The intention is to create “open access’ Thrive centres and networks in each locality. These have the potential to improve outcomes for people by making sure that people get help when needed, promoting the principle of prevention and early intervention and form a central component of the Thrive Edinburgh Strategic Commissioning Plan for Mental Health.
- 4.3 The vision and commitment of partners in Edinburgh resulted in the successful inclusion of Edinburgh as one of only four UK sites being chosen by the Big Lottery to be supported by the “Living Well UK” which is led by the Innovation Unit. This 3-year programme runs from October 2018-2021 and is based on an approach developed in Lambeth, London, which features multi agency hubs linked to a broader set of community based services – the Living Well Collective.
- 4.4 In addition to coaching, mentoring and developmental support from the Innovation Unit, the package awarded by the Big Lottery also includes independent evaluation by Cordiss Bright, £100,000 per annum to build local capacity which will ensure participation from all sectors in this programme, and provide project management support for the programme and increase third sector interface input.
- 4.5 In March 2019, agreement was reached on the allocation of the “Action 15” funding from the Scottish Government’s Mental Health Strategy which supports the employment of additional mental health workers (800 across Scotland), to improve access in key settings including A&E, custody suites, prisons and GP surgeries. A significant part of this allocation will be allocated on a recurring basis to support the aspirations of the Wellbeing PSP (including the development of Thrive Centres and Networks). More information on the Action 15 funding allocation is outlined in appendix 2.
- 4.6 In year 2019 – 2020, the £500,000 allocation will be used to explicitly address the long waits across the city for accessing psychological therapies with a view to addressing the backlog through a range of initiatives delivered by both statutory and third sector partners.
- 4.7 As the 2019 – 2020 funding is an interim arrangement and below the £620,000 OJEU threshold, the Council has the ability under Section 13 of the Procurement Reform (Scotland) Act 2014 to award without seeking offers. A multi - agency core group (including membership from Commercial and Procurement Services) will allocate these awards informed by the current demand and pressure points. This approach will enable a number of legacy issues to be addressed prior to the new open access model being operational by April 2020.
- 4.8 The ongoing strategy will be to include all combined future funding in an openly advertised PSP Phase 2 opportunity. Therefore, an extension to the original

Wellbeing PSP will allow the time for all funding streams to be aligned to achieve optimum outcomes with refined service specification produced for the procurement process to commence by November 2019 latest.

5. Next Steps

- 5.1 The extension to the current PSP will allow for further analysis of valuable data being captured by the Third Sector through contract monitoring. This will help to identify capacity issues and interim contract awards will be granted from June 2019 to April 2020.
- 5.2 All monies available (current contracts and Action 15) will be combined and a procurement process will be published before November 2019.
- 5.3 The procurement process will be informed and will build on the learnings from the current PSP and those identified by the Innovation Unit funded by the Big Lottery, colleagues across Edinburgh have been working on outcomes, outlined in appendix 3.
- 5.4 Key performance indicators to measure progress and impact on achieving these outcomes will be agreed. These will form the basis of the Evaluation Framework which in turn will inform the service specification.

6. Financial impact

- 6.1 The value of extending the contracts for Wellbeing PSP Phase from 1 November 2019 to 31 March 2020 is £881,250. The recommended contracts have been the subject of direction by the EIJB to the Council. On this basis Finance and Resources Committee has the necessary authority needed to approve report recommendations.
- 6.2 The maximum value of the new contracts per annum which will be issued to commence in April 2020 is £3,046,000 per year.
- 6.3 The cost of advising the PSP and awarding the recommended contracts are estimated to be between £20,001 and £35,000.
- 6.4 A number of the recommended providers either own or lease property assets from which they will deliver services and this has added value to the PSP approach. Most also have additional income streams from other funders which they use to enhance the quality and choice of services on offer to service users.

7. Stakeholder/Community Impact

- 7.1 One of the overall aims of the PSP approach is to ensure meaningful consultation and engagement with all stakeholders throughout the commissioning process to ensure the best services are procured for service users. This will continue through out any new contract period.

- 7.2 No significant environmental impacts are expected to arise from report recommendations.
- 7.3 Providers will be required to demonstrable acceptable arrangements in respect of business continuity risks.
- 7.4 As noted at 3.2 the PSP approach is deemed to be consistent with the spirit of best practice guidance issued by Scottish Government in 2016. Subject to approval of this report's recommendations any lessons learned from the original PSP process will be identified and any amendments to existing policy, compliance and governance arrangements will be applied.
- 7.5 There is risk associated to completing a new service specification by November 2019. However, the increased capacity and support through being a partner site mitigates this.
- 7.6 To ensure proportionate ongoing oversight, the progress of the PSP arrangements set out in this report will be the subject of bi annual report to the Health and Social Care Procurement Board, made up of Edinburgh Integration Joint Board (EIJB), Corporate Policy and Strategy, Finance, Contracts and Strategic Commissioning Officers, and of annual report to the EIJB.

8. Background reading/external references

- 8.1 Waiver, Mental Health Wellbeing Services, Finance and Resources Committee, 1 December 2016.
- 8.2 Edinburgh Wellbeing Public Social Partnership, Edinburgh Integration Joint Board, 14 July 2017.
- 8.3 Award of Contracts for the Delivery of Mental Health Wellbeing Services, Finance and Resource Committee, 5 September 2017.
- 8.4 Thrive Edinburgh Draft Commissioning Plan.

9. Appendices

- 9.1 Appendix 1 – Annual Contract Awards
- Appendix 2 – Action 15 Funding Allocation
- Appendix 3 – Person Centred Outcomes

Appendix 1 - Recommended Annual Contract Awards which will be pro-rated for 5 months.

Locality PSP	Annual Value	Extension Value
North East		
<i>Support in Mind</i>	£ 164,000	£68,333
<i>NEECS</i>	£ 81,000	£33,750
<i>Link Up</i>	£ 60,000	£25,000
<i>Seasons</i>	£ 36,000	£15,000
Sub Total	£ 341,000	£142,083
North West		
<i>Living Well</i>	£ 121,000	£50,417
<i>Pilton Community Centre</i>	£ 53,000	£22,083
<i>Health in Mind</i>	£ 145,000	£60,417
Sub Total	£ 319,000	£132,917
South East		
<i>Contact Point</i>	£ 151,000	£62,917
<i>Health in Mind</i>	£ 145,000	£60,417
<i>Unallocated</i>	£ 5,000	£2,083
Sub Total	£ 301,000	£125,417
South West		
<i>SAMH</i>	£174,000	£72,500
<i>Health in Mind</i>	£105,000	£43,750
<i>Cyrenians</i>	£ 25,000	£10,417
<i>Broomhouse</i>	£ 5,000	£2,083
Sub Total	£309,000	£128,750
TOTAL	£1,270,000	£529,167

Pivot Partnership PSP		
Crisis Support		
<i>Penumbra</i>	£ 400,000	£166,667
Sub Total	£ 400,000	£166,667
Active and Green Spaces		
<i>Cyrenians</i>	£ 10,000	£4167
<i>ELGS</i>	£ 10,000	£4167
<i>Edinburgh Leisure</i>	£ 80,000	£33,333
Sub Total	£ 100,000	£41,667
Mind Space		
<i>Penumbra Self Harm</i>	£ 90,000	£37,500
<i>Health in Mind</i>	£ 60,000	£25,000
Sub Total	£ 150,000	£62,500
Peer Support Collaborative		
<i>Penumbra – Plan 2 Change</i>	£ 145,000	£60,417
<i>Health in Mind</i>	£ 30,000	£12,500
<i>Cyrenians</i>	£ 5,000	£2,083
<i>Carr Gomm</i>	£ 5,000	£2,083
<i>SAMH</i>	£ 5,000	£2,083
<i>CAPS Independent Advocacy</i>	£ 5,000	£2,083
Sub Total	£ 195,000	£81,250
TOTAL	£ 845,000	£352,083
COMBINED ANNUAL TOTAL		
	£2,115,000	£881,250

Appendix 2

Proposed Action 15 funding allocation via a new procurement process is shown below:

Year	Amount £
2019 - 20	500,000
2020 - 21	931,000 increasing to
2021 - 22	939,000
2022 onwards Recurring	939,000

Appendix 3

Colleagues across Edinburgh have been working with the Innovation Unit to produce an agreed set of outcomes:

Person Centered Outcomes	
People have choice and control	People are living in settled accommodation of their choice where they feel safe and secure
People feel connected and have positive relationships	People are recovering, staying well and can live the life they want to lead
People have opportunities to learn, work and volunteer	People receive good quality, person centred help, care and support
System Outcomes	
Timely access to high quality person centered help and support when and where it is needed	Reduced levels of mental and emotional distress
Reduced demand on unplanned, crisis, residential and inpatient provision across health and social care services	